

our own people safe, and to rid the world of terrorism and never to forget until this job is done.

We must all labor for the day, my fellow Americans and citizens of the world, when, in the words of the Psalm, "we shall not be afraid for the terror by night, nor for the arrow that flieth by day, nor for the pestilence that walketh in darkness, nor for the destruction that wasteth at noonday."

The days are now shortening, and December 21st approaches once again. I hope, to those of you who are members of the families, that the honor done your loved ones here today brings you some solace. And I pray that when this anniversary day comes again you will have a measure of peace. Your countrymen and women are with you in spirit and in determination.

God bless you. God bless Scotland. And God bless the United States of America.

NOTE: The President spoke at 2:37 p.m. at Arlington National Cemetery. In his remarks, he referred to Sir Hector Monro, who presented the memorial cairn; Jane Schultz, chief organizer of the memorial; George H. Williams, president, Victims of Pan Am Flight 103; Rev. Patrick Keegans, Rev. John Miller, and Rev. Alan Neal, who gave the blessing; and Rabbi Jacob Goldberg, who gave the benediction. This item was not received in time for publication in the appropriate issue.

Statement on Signing the Fisheries Act of 1995

November 3, 1995

Today I have signed into law H.R. 716, the "Fisheries Act of 1995." This comprehensive legislation demonstrates the extent to which the United States is involved, and must remain involved, in international initiatives with global impact. It implements international agreements designed to protect important fish stocks both in high seas areas of the world's oceans and off our coasts. Many of these measures implement agreements that required major negotiating efforts over a number of years.

This Act implements and would allow the United States to become a party to the United Nations Food and Agriculture Organization Agreement to Promote Compliance with International Conservation and Man-

agement Measures by Fishing Vessels on the High Seas. Our negotiators were the principal drafters of the agreement, designed to end the practice of "reflagging" fishing vessels to evade international conservation rules. The provisions of H.R. 716 that implement this Agreement also provide a basis for the United States to ratify the Convention on Conservation and Management of Pollock Resources in the Central Bering Sea. This will preserve jobs for American fishermen in Alaska and the Pacific Northwest, while protecting fish stocks from over-harvesting. The Act also implements a fisheries convention in the Northwest Atlantic and allows the Administration to seek fishing quota shares for our fishermen in that region.

The Act reauthorizes the Atlantic Tunas Convention Act, enhancing U.S. efforts to ensure that all of the countries fishing for tuna in the Atlantic follow internationally agreed upon conservation measures, and providing enforcement authority, which can be particularly effective when its use is based on international consensus. In addition, H.R. 716 strengthens the U.S. role in maintaining the global moratorium on large-scale high seas driftnet fishing, implements an agreement to conserve salmon originating from the Yukon River in Canada, and contains other provisions to promote sound fisheries management.

Several provisions in the Act, specifically sections 603-605 and 302(b), could be taken to direct how the Nation's foreign affairs should be conducted. The Constitution, however, vests the President with special authority to conduct the Nation's foreign affairs. My constitutional authority over foreign affairs necessarily entails discretion over these matters. Accordingly, I shall construe these provisions to be advisory, and I hereby direct all executive branch officials to do likewise.

A provision in section 802 of the Act allows the Secretary of Commerce to issue certain fishing permits if the application has been recommended by a regional fishery management council. Because regional fishery management councils are entities within the Federal Government and comprise officials who are not appointed pursuant to the Appointments Clause of the Constitution, they may not exercise significant governmental author-

ity. To avoid this constitutional problem, I hereby direct the Secretary to treat this provision as advisory.

I am pleased to approve this comprehensive legislation, which will conserve fishery resources and allow for their continued harvesting at sustainable levels.

William J. Clinton

The White House,
November 3, 1995.

NOTE: H.R. 716, approved November 3, was assigned Public Law No. 104-43. This statement was released by the Office of the Press Secretary on November 4.

The President's Radio Address

November 4, 1995

Good morning. What I have to say today is clear and simple: Under the cover of balancing the budget, the Republican Congress is going after the essential environmental protections that have guaranteed the health and safety of all Americans for a long time now, and I am determined to stop them.

I'm for balancing the budget; it's part of my vision to keep the American dream alive for all Americans in the 21st century. It's a core part of our strategy to promote economic growth, commonsense Government, and the mainstream values of responsibility, opportunity, work, family, and community.

But protecting our environment is a fundamental community value for all Americans, and it can't be sacrificed to balance the budget. Because we cherish our children, we want to be sure the water they drink and the food they eat won't make them sick. Because we honor our parents, we want the air they breathe to be clean so they can live long and healthy lives and not be housebound by smog. Because we believe that what God created we must not destroy, each of us has a sacred obligation to pass on a clean planet to future generations. For nearly three decades, all Americans have agreed we must do what we have to to protect our environment. And America is cleaner and healthier because of it.

Since our environmental laws were put in place, toxic emissions by factories have been

cut in half. Lead levels in children's blood have dropped 70 percent. Lake Erie, for example, once declared dead, is now teeming with fish. But all this progress is now at risk. In the last few months, a small army of lobbyists for polluters has descended on Capitol Hill, mounting a full-scale assault on our environmental and public health protections. And this Congress has actually allowed these lobbyists to sit down and rewrite important environmental laws to weaken our safeguards. And now, they're trying to use the budget bill to further weaken these protections. It's an incredible fact that this Republican budget actually singles out the environment and its protections for extra cuts.

This budget will mean dirtier water, more smog, more illness, and a diminished quality of life. Here's how. It's plain that there are two ways to legalize pollution: You can change the laws or just stop enforcing them by firing the enforcers. The pollution lobby knows it could never repeal half our environmental protections, so the Republican budget cuts the resources for environmental enforcement in half. Quite simply, it just pulls the cop from the environmental beat.

The budget also would cut off money now going to communities to invest to keep their drinking water clean. And the cuts mean that toxic waste cleanups across America would slow to a crawl.

The Republican leadership even tried to slip 17 special interest provisions into the spending bill, loopholes that would end enforcement of the Clean Air and the Clean Water Acts, let more dangerous arsenic into our drinking water, allow raw sewage on our beaches. I'm happy to report that, earlier this week, a bipartisan majority of the House, on the third try, rejected the efforts of the Republican leadership. But this fight isn't over.

There's another important issue here, too. There's nothing more American than the idea that citizens have the right to know what's happening to them. But this budget tries to roll back the law that gives people the right to know what toxic chemicals are being released into their neighborhoods. So I've acted, issuing a pollution prevention Executive order to limit the damage of their efforts to deprive citizens of the right to know. But this fight isn't over yet, either.